

Message Text

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INFO AMCONSUL BOMBAY

C O N F I D E N T I A L NEW DELHI 16150

E.O. 11652: GDS
TAGS: PFOR, IN
SUBJ: EXTRADITION: ELIJAH EPHRAIM JHIRAD

REF: STATE 266151

1. THE FOLLOWING ARE THE EMBASSY'S ANSWERS TO THE QUESTIONS
RAISED REFTEL:

2. WAS JHIRAD PERSECUTED OR SUBJECT TO SIGNIFICANT POLITICAL
PRESSURE BECAUSE OF HIS ALLEGED ZIONIST VIEWS AND ACTIVITIES
WHILE HE RESIDED IN INDIA?--THERE ARE CONFLICTING VIEWS AS
TO WHETHER JHIRAD WAS NOTABLY ACTIVE IN THE ZIONIST MOVE-
MENT WHEN HE RESIDED IN INDIA. A LEADING MEMBER OF THE
NEW DELHI JEWISH COMMUNITY WHO WAS AND CONTINUES TO BE A
CLOSE PERSONAL FRIEND OF JHIRAD STATED THAT JHIRAD WAS VERY
ACTIVE IN ESPOUSING THE ZIONIST CAUSE AND OPENLY ADVOCATED
EMIGRATION OF INDIAN JEWS TO ISRAEL. SOURCE RECALLED THAT
JHIRAD WAS ACTIVE IN THE INDIA-ISRAEL FRIENDSHIP LEAGUE,
THAT HE DID ARRANGE MEETINGS TO DISCUSS ISRAEL, AND THAT
HE DID ENTERTAIN AND OFFER HOSPITALITY TO ISRAELI
DIGNITARIES. THE ISRAELI CONSUL IN BOMBAY, ARMON,
HOWEVER, TOLD CONGEN BOMBAY OFFICER THAT JHIRAD "HAD
NOT BEEN PARTICULARLY ACTIVE" IN THE ZIONIST MOVEMENT IN
INDIA. CONGEN COMMENTS THAT, ALTHOUGH ARMON HAS BEEN
IN INDIA ONLY A FEW MONTHS, HE HAS STEEPED HIMSELF DEEPLY
IN ALL MATTERS RELATING TO INDIA'S JEWISH COMMUNITY.

3. WHILE STATING THAT JHIRAD WAS VERY ACTIVE ON BEHALF
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OF THE ZIONIST CAUSE WHILE IN INDIA, OUR NEW DELHI SOURCE

UNEQUIVOCALLY SAID THAT HE WAS UNAWARE THAT JHIRAD HAD EVER SUFFERED EITHER PROFESSIONALLY OR PERSONALLY FOR HIS ZIONIST VIEWS. THIS IS SIGNIFICANT IN VIEW OF SOURCE'S CLAIM TO HAVE BEEN CLOSE TO JHIRAD. PRESUMABLY IF JHIRAD HAD BEEN HARASSED, WHETHER BY POLICE SURVEILLANCE OR OTHER MEANS, HE WOULD HAVE MENTIONED IT TO HIS FRIEND. THE MOST OUR SOURCE COULD RECALL WAS JHIRAD'S COMPLAINT THAT HIS POSITION AS JUDGE ADVOCATE GENERAL OF THE NAVY HAD NOT BEEN UPGRADED AND THAT "PERHAPS" THIS WAS BECAUSE OF HIS ZIONIST VIEWS. SOURCE, HOWEVER, WAS CLEAR IN STATING THAT DURING PERIOD OF JHIRAD'S RESIDENCE IN INDIA, INDIAN ZIONISTS IN NO WAY SUFFERED FOR THEIR BELIEFS.

4. EMBASSY IS UNABLE TO COMMENT ON JHIRAD'S CLAIM THAT HE CLASHED WITH ARABISTS AT THE HIGHEST LEVELS OF THE GOI AND IN PARTICULAR WITH KRISHNA MENON. MENON'S SUPPORT FOR THE ARAB CAUSE AND IN PARTICULAR HIS CLOSE RELATIONS WITH EGYPT WERE WELL KNOWN. WE HAVE NO INFORMATION HERE ABOUT JHIRAD'S ALLEGED CLASH WITH MENON AT THE 1958 LAW OF THE SEA CONFERENCE.

5. THE EMBASSY, THEREFORE, CONCLUDES THAT JHIRAD WAS NOT SUBJECT TO POLITICAL PERSECUTION OR UNUSUAL POLITICAL PRESSURE BECAUSE OF HIS ZIONIST VIEWS DURING THE PERIOD OF HIS RESIDENCE IN INDIA.

6. IS THE GOI PRESENTLY SEEKING (REGARDLESS OF ITS EARLIER MOTIVATIONS) TO PERSECUTE JHIRAD FOR HIS POLITICAL VIEWS AND ACTIVITIES?--OUR NEW DELHI SOURCE STATED THAT BEGINNING WITH THE 1967 WAR (I.E., AFTER JHIRAD HAD ALREADY LEFT INDIA) INDIAN ZIONISTS BEGAN TO "LIE LOW." THE GOI'S SUPPORT OF THE RECENT UNGA RESOLUTION EQUATING ZIONISM WITH RACISM, HE SAID, HAD A SUBSTANTIAL INHIBITING EFFECT ON THE EXPRESSION OF PRO-ISRAELI VIEWS. THE DIFFICULT QUESTION IS WHETHER OR NOT THE GOI NOW SEEKS TO INTERJECT ITS WELL-KNOWN PRO-ARAB VIEWS INTO THE JHIRAD CASE. THE EVIDENCE AGAINST JHIRAD APPEARS FROM THE DECISIONS OF ALL THE U.S. COURTS TO BE SUBSTANTIAL, AND IN VIEW OF THIS IT WOULD NOT APPEAR NECESSARY FOR THE GOI TO INJECT ITS POLITICAL

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VIEWS INTO THE CASE TO ENSURE JHIRAD'S CONVICTION. HOWEVER, THAT POSSIBILITY CANNOT BE RULED OUT.

7. CAN JHIRAD GET A FAIR TRIAL IN INDIA? THE QUESTION RESOLVES ITSELF INTO TWO ISSUES: WHETHER THE COURTS IN INDIA TODAY ARE AFFECTED IN THEIR DECISIONS BY GOI POLITICAL PRESSURES; AND WHETHER SUCH PRESSURES ARE LIKELY TO BE EXERTED AND HAVE AN EFFECT IN THE

JHIRAD CASE. IN SEEKING ANSWERES TO THESE QUESTIONS, THE EMBASSY, ON THE AMBASSADOR'S INSTRUCTIONS, HAS NOT CONSULTED SOURCES OUTSIDE OF THE EMBASSY.

8. AS THE EMBASSY HAS REPORTED, THE GOI HAS SOUGHT IN VARIOUS WAYS TO EXERCISE POLITICAL INFLUENCE OVER INDIAN COURTS. CERTAIN JUDGES WHOSE DECISIONS HAVE PROVED CONTRARY TO GOI DESIRES HAVE BEEN TRANSFERRED (SEE NEW DELHI 3490 AND 10270). THE FORMER ATTORNEY GENERAL OF MADHYA PRADESH INFORMED US IN SEPTEMBER THAT HE HAD LOST HIS JOB BECAUSE OF HIS REFUSAL TO SUPPORT TE PRIME MINISTER AND THAT THE INDIAN JUDICIARY HAD LOST ITS INDEPENDENCE. NEVERTHELESS THERE HAVE BEEN DRAMATIC RECENT EXAMPLES OF THE INDEPENDENCE OF THE JUDICIARY. FOR EXAMPLE, THE COURTS IN NEW DELHI HAVE SHOWN UNUSUAL COURAGE IN PROTECTING THE INDIAN EXPRESS AGAINST GOI EFFORTS TO SHUT IT DOWN. COURTS ELSEWHERE HAVE RULED IN FAVOR OF HABEAS CORPUS FOR POLITICAL DETAINEEES UNDER MISA.

9. WHILE WE HAVE NO BASIS FOR MAKING A CATEGORICAL JUDGMENT, WE BELIEVE THAT IT IS UNLIKELY THAT THE GOI WOULD EXERT POLITICAL PRESSURES IN REGARD TO THE JHIRAD CASE. WE WOULD ANTICIPATE THAT THE INDIAN EMBASSY WOULD PROVIDE ASSURANCES THAT JHIRAD WOULD BE TRIED SOLELY ON THE EXTRADITABLE CHARGES AND THAT HE WOULD BE ACCORDED RIGHTS NORMALLY AVAILABLE TO CRIMINAL DEFENDANTS; I.E., NOT CURTAILED BECAUSE OF THE EMERGENCY. FURTHERMORE, US COURT RECORDS SUGGEST THAT THE GOI WOULD BE SATISFIED THAT A CONVICTION WOULD BE OBTAINED ON THE BASIS OF CRIMINAL EVIDENCE IN AN IMPARTIAL TRIAL. ISRAELI CONSUL ARMON SAID HE KNEW OF NO DISCRIMINATION AGAINST JEWS IN LEGAL PROCEEDINGS IN INDIA ON RELIGIOUS GROUNDS AND THIS WAS CONFIRMED BY OUR NEW DELHI SOURCE IN THE JEWISH COMMUNITY. ARMON WAS OF THE VIEW THAT JHIRAD WOULD BE PROSECUTED FOR HIS ALLEGED CRIME AND NOT PERSECUTED FOR HIS RELIGION. HE ADDED, HOWEVER, THAT THE COURTS DO NOT WORK IN AN

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INTELLECTUAL VACUUM AND BECAUSE OF JHIRAD'S STATEMENTS IN THE US OF HIS VIEWS ON THE SITUATION IN INDIA, JHIRAD COULD EXPECT HEAVY PUNISHMENT WERE HE TO BE FOUND GUILTY. WE ARE UNABLE TO EVALUATE THIS VIEW BEYOND OUR GENERAL COMMENTS ABOVE AND OUR OBSERVATION THAT NO COURT IN ANY COUNTRY OPERATES WITHIN AN INTELLECTUAL VACUUM.

10. ADDITIONAL QUESTIONS REFTEL:

(A) THE ASSURANCES THE DEPARTMENT SEEKS FROM THE INDIAN EMBASSY SHOULD ADEQUATELY DEAL WITH THE QUESTIONS RAISED IN PARA 8D REFTEL.

(B) WE FIND NO MERIT IN JHIRAD'S CLAIM THAT THE FACT THAT THE SPECIAL POLICE ESTABLISHMENT HAD RESPONSIBILITY FOR

HIS CASE IS INDICATIVE OF PROSECUTION FOR A POLITICAL CRIME. FIRST, IT SHOULD BE NOTED THAT THERE IS NO "INDIAN CENTRAL INTELLIGENCE AGENCY." RATHER THERE IS A CENTRAL BUREAU OF INVESTIGATION (CBI) OF WHICH THE SPECIAL POLICE ESTABLISHMENT IS AN INVESTIGATIVE ARM. WHILE THE CBI DOES HANDLE CASES WHERE THERE IS POLITICAL INTEREST, ITS PRIMARY CHARTER IS TO HANDLE CASES OF CORRUPTION WITHIN THE GOVERNMENT. SINCE JHIRAD WAS A CIVILIAN EMPLOYEE OF THE GOVERNMENT, HIS CASE WOULD APPEAR TO FALL PROPERLY WITHIN THE JURISDICTION OF THE CBI.

(C) WE ARE UNABLE TO PROVIDE A READING CONCERNING ACTUAL SENTENCING PRACTICES OF INDIAN COURTS.

11. IN VIEW OF THE ABOVE INFORMATION, THE AMBASSADOR SEES NO REASON WHY THE USG SHOULD WITHHOLD THE EXTRADITION OF JHIRAD ON THE BASIS OF HIS CLAIMS.
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